

GOVERNMENT OF THE PEOPLE'S REPUBLIC OF BANGLADESH Ministry of Local Government, Rural Development & Cooperatives Local Government Division



DHAKA SOUTH CITY CORPORATION (DSCC) **Dhaka City Neighborhood Upgrading Project**(DCNUP)



Citizens Engagement Framework

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Dhaka City Neighborhood Upgrading Project Citizens Engagement Framework

All-Inclusive Identification, Design And Implementation Of Subprojects



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List of Abbreviations

DCNUP	Dhaka City Neighborhood Upgrading Project	
DSCC	Dhaka South City Corporation	
LGD Local Government Division		
LGRD	Local Government, Rural Development and Cooperatives	
GDP	Gross domestic product	
CEF	Citizens Engagement Framework	
PIU	Project Implementation Unit	
GRM	Grievance Redress Mechanism	
HQ Headquarters		





I. INTRODUCTION

A. Project Background

The Dhaka South City Corporation (DSCC) is serving the south part of Dhaka city consisting of 75 Wards. DSCC has a total area of 109.45sqkm includes largely the Old Dhaka area comprising the administrative jurisdictions of police stations of Maghbazar, Basabo, Azimpur, Motijheel, Malibagh, Jatrabari, Dhaka Kotwali, Sutrapur, Bangsal, Wari, Gendaria, Lalbagh, Hazaribagh, Dhanmondi, Shahbagh, New Market, Khilgaon, and Kamrangirchar. The Old Dhaka comprises of congested settlements with narrow roads, inadequate drainage system, insufficient street lights, and unavailable open spaces. The south city holds the historical heritages having the few mentionable heritage building like Lalbagh Fort, Lalkuthi, Victoria Park, and others. The residents of the DSCC has the appetite for development for improved livability and economic opportunities. The "Dhaka City Neighborhood Upgrading Project" is a rapid response investment by the Government of Bangladesh (GoB) with co financing from the International Development Association (IDA) of the World Bank Group (WBG) (hereinafter referred to as "the Project"). The DSCC has adopted the project and started implementation in selected neighborhoods. The sub□projects for infrastructure improvement and development under the rapid response project have primarily identified at four neighborhoods of Dhaka: (i) Kamrangirchar; (ii) Lalbagh; (iii) Sutrapur-Nayabazar-Gulistan; and (iv) Khilgaon-Mugdha-Bashabo. These neighborhoods are all within the jurisdiction of DSCC. Within these short listed neighborhoods, the interventions and subprojects will be selected, if they contribute to one or more of the following objectives: (a) Accessibility and mobility; (b) Pedestrian safety; (c) Neighborhood public spaces; (d) Local economic development; (e) Traffic and parking management; (f) Sanitation and clean environment; (g) Local-level public transport; (h) Public &civic amenities; (i) "Green Infrastructure" and drainage to increase disaster resilience, especially flood risk management; and (j) Behavior change activities for improving city livability & municipal services.

The Dhaka South City Corporation (DSCC) is the implementation agency of the project establishing a Project Implementation Unit (PIU) within DSCC. The objectives of the project are to enhance public spaces and improve urban services in selected neighborhoods within Dhaka South city area. The Project will focus on three key areas:(i) roads, streets and sidewalks; (ii) public open spaces like parks, waterfronts development, playgrounds, squares, green areas etc.; and(iii) public buildings such as markets, traffic management, community centers, libraries and the like. The project is comprised of two components: (i) public space upgrading; and (ii) urban management, capacity building and implementation support.

Component 1: Public space enhancements. This component will be designed and implemented under two subcomponents including (i) neighborhood level public space upgrading and (ii) city wide pilot traffic management improvements. This component will finance improvement of streets and pedestrian connections, upgrading open and green spaces and development of public buildings and amenities.

Component 2: Urban management, capacity building and project implementation support. This component will finance management and coordination costs associated with project implementation, including: incremental operating costs, training, technical advisory, goods and services; consultancies for contract management and supervision of civil works; and



monitoring and evaluation of the results frame work. This component will also finance the preparation of feasibility studies, conceptual and detailed designs and other necessary preparation activities for follow on investment projects.

The final decisions, leading to the design of each sub-project intervention and preparation of any follow-on investments, will incorporate feedback from the citizens and key stakeholders using appropriate citizens engagement protocol. The project design and implementation approach include citizens engagement and social inclusion requirements also elaborated in the Environmental and Social Management Framework (ESMF) and in the Resettlement Policy Framework (RPF). As the World Bank has transitioned from its safeguards operational policies to environmental and social framework (ESF) in October 2018, any follow-on investments prepared under this project will follow the new ESF of the World Bank.

B. Citizens Engagement and Urban Services

Infrastructure and basic urban services are the foundation of a functional and resilient urban environment. Equitable basic services such as water, sanitation, drainage, energy, and transport are key ingredients for the economic and social development of urban areas. They also sustain and improve the health, livelihood, and general living environment of urban residents. The city dwellers need access to energy, water, sanitation, waste management services, healthcare, education, transport, and need to earn a living. The residents in Dhaka City comprise of both natives and migrants, land owners and tenants of housing and poor informal settlers in slums. The DSCC and other service departments of the Government in the City engage with people who have a vested interest in what they do and who they are, in some way, connected to their purpose. The quality of these relationships with the citizens and other stakeholders will determine how well service agencies in the City including the DSCC deliver better infrastructure and basic urban services to the citizens. The project targets selected neighborhoods responding to priority needs of the citizens identified through citizens engagement approach.

DSCC is adopting a two-way open communication that involves informing the citizens, listening to them and key stakeholders, keeping them informed and being clear about how their contributions are being used. Having clear expectations keeps the ongoing work understandable, rewarding and focused. This approach is about recognizing and understanding the values, beliefs, perceptions and ideas of the citizens and stakeholders - not simply just agreeing. Developing relationships that reflect this shared understanding enables differences to be acknowledged and expressed. It provides the basis upon which real dialogue and interaction can occur for development decisions understandably taken in agreement with the citizens and key stakeholders.

Citizens engagement (CE) was instrumented for preparation of the first track subprojects in the selected neighborhoods on August 9, 2019, October 1, 2019, October 3, 2019, October 7, 2019, October 24, 2019, October 29, 2019, November 9, 2019, December 10, 2019, December 11, 2019, December 18, 2019 and December 22, 2019.



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C. Objectives and Purpose of the CE Framework

Citizens play a critical role in advocating and helping public institutions be more transparent, accountable and effective, and contributing innovative solutions to complex development challenges. DSCC takes the strategy to improve development results. The strategy of citizens engagement (CE) will enable DSCC better understand its current activities and identify what types of engagement contribute most to results. The CE Framework outlines the models for engagement, the key actions, capability improvement agenda, approach to risk oversight and management, and performance framework, drawing each back to the strategic priorities. The specific objectives of the CE Framework are broadly the following:

- Informing the citizens and stakeholders about the scope and objectives of the project and deliberate overview of major activities to facilitate, interact and gather relevant expectations, challenges and opportunities from them;
- Identifying citizens groups by social status and vulnerabilities including women, disabled persons, occupational groups, ethnic or economic minorities, house owners, tenants and other stakeholders to seek their feedback;
- Educating the citizens and stakeholders about the activities and implementation process at the neighborhood level and seeking their support, cooperation and engagement for successful implementation of the project;
- Creating opportunities to consider citizens feedback into the identification, planning, design and implementation process.

Citizens engagement in project process is expected to improve its outcomes of better livability in the neighborhoods equitably for all citizen groups. The CE framework sets out a strategic approach to community and stakeholders engagement including principles, guidance, challenges, strategies and tools. This framework is a live document and will be updated with time based on practical experience and contexts in agreement with the community and the World Bank.

II. CITIZENS ENGAGEMENT PROCESS

A. The Citizens and Key Stakeholders

Citizens are the ultimate client of the government, development institutions', and private sector interventions in a country. Citizens can act as individuals or organize themselves in associations and groups such as community-based groups, women's groups, or indigenous peoples' groups. Civil society organizations (CSOs) can represent citizens and can include organizations outside the public or for-profit sector, such as nongovernmental organizations (NGOs), charitable organizations, faith-based organizations, foundations, academia, associations, policy development and research institutes, trade unions, and social movements. In this context, the term citizen is not used in a legal sense but is understood in the broad sense of referring to all people in a society or country in an inclusive and nondiscriminatory way.

Citizens under the project are the resident communities and groups representing them in the selected neighborhoods and any pilots to be considered under the project. Beneficiaries of the project are the citizens residing in the selected neighborhoods directly targeted and expected to benefit from neighborhood development subprojects.



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Dhaka South City Corporation (DSCC) occupies 109.45sqkm, representing the southern part of the mega city Dhaka. The people living in DSCC have diverse occupations. The working population includes skilled and unskilled wage laborer, public and private service holders, teachers, law practitioners, poets, writers, academic researchers, physicians, merchants and traders, industrialists, and others. The project is being implemented in four neighborhoods in the south city including Kamrangir Char, Lalbagh, Nayabazar-Sutrapur-Gulistan and Khilgaon-Bashabo. The project will benefit approximately 1.4 million people—residents, businesses, visitors and commuters who are frequent in the selected neighborhoods. About half of these beneficiaries is women. Neighborhood-wise, 400,000 people are in Kamrangir Char, 300,000 people in Lalbagh, 400,000 people in Nayabazar-Sutrapur-Gulistan and 300,000 people in Khilgaon-Bashabo-Mugda neighborhoods.

DSCC is serving the city dwellers in the neighborhoods through zonal offices managed under an Executive Engineer. DSCC is an urban local body (ULB) of the Local Government Division (LGD) under the Ministry of Local Government, Rural Development and Cooperatives (MoLGRD&C).

Public utility service agencies operating in the city are DWASA for water and sanitation, DPDCL for electricity, GTCL for gas, and BTRC for land telephone services. Other service agencies include internet service providers and cable TV network service providers. There is active presence of media, civil society and rights organizations for women, children and persons with disability. Administrative and law and order services are available from DC Office, DMP, and local Police Stations (PS). There are private security service organizations in some of the project areas. Financial services are available from public and private commercial banks as well as app based private vendors for money transfer services. The community groups also represented through plumbers, electricians, car drivers, rickshaw/van drivers, DSCC cleaners, and DSCC councilors, among others. The Project Management Unit (PMU) had an internal exercise listing the service providers and infrastructure agencies in the city and various other parties having an interest to the neighborhoods. Table 1 provides the list of stakeholders and community groups with their level of relevance and means and methods of communication and contact.



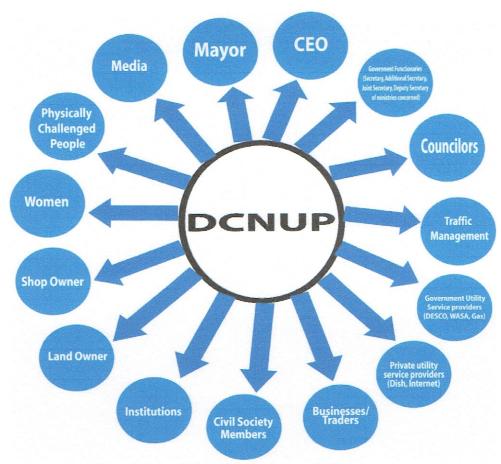


Figure 1 Project Stakeholders and Community Groups

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Table 1: Citizens and Key Stakeholders of the Project

SI.	Stakeholders	Relevance	Methods of identification	Contact details/ means of contact
1	Mayor, DSCC	The highest decision-making capacity	Elected by residents of Dhaka South City Corporation	Phone/email/text messaging Face-to-face Formal meetings
2	Chief Executive Officer (CEO), DSCC	Chief of administration and development management	As CEO of DSCC he intervenes in all functions of DSCC Focal point of DSCC administration	Phone/email/text messaging Face-to-face Formal meetings
3	Government Functionaries (Secretary, Additional Secretary, Joint Secretary, Deputy Secretary of ministries concerned)	Policy maker	As high officials of ministries all are involve at various points of DCNUP All kinds of administrative work checked by them	Secretary, MoLGRD&C Phone/email/text messaging Face-to-face Formal meetings
4	Councilors	Local public representatives	Public representatives are identified on the basis of their ToR Accountability Their aim to reelect They decide and help on how to engage local people in the development works	Concerned Ward Councilor of DSCC Contact details are collected during stakeholders consultation and submits with every subproject SMP report Direct contact Face-to-face Formal meetings
5	DMP (Traffic)	Traffic management	Total traffic manage by metropolitan traffic management Without help of traffic department work of DCNUP is impossible	Deputy Commissioner of traffic, zone of subproject concerned Contact number is available on website Direct contact Face-to-face Formal meetings





SI.	Stakeholders	Relevance	Methods of identification	Contact details/ means of contact
6	Utility service providers (DESCO, WASA, Titas)	Develop and maintain related infrastructure	All kinds of utility service providers so DCNUP needs their help to perform duties Without their help DCNUP unable to perform work perfectly DCNUP needs coordination during carrying out works	Officials of DESCO, WASA, Gas of subproject concerned Contact number is available on website Direct contact Face-to-face Formal meetings
7	Private utility service providers (Cable TV, Internet)	Manage all private utility services	All kinds of private utility service providers so DCNUP needs their help to perform duties Without their help DCNUP unable to ensure beautification DCNUP needs coordination during carrying out works	Leaders of concerned subproject area's Dish/Internet service providers Contact number is available on website Direct contact Face-to-face Formal meetings
8	Businesses/traders	Will directly help in implementing the works	Registered with DSCC Tax/VAT payers	Leaders of concerned subproject area's business community Contact details are collected during stakeholders consultation and submits with every subproject SMP report Direct contact Face-to-face Formal meetings
9	Civil Society Members	Will motivate local people in engaging in the ongoing development works	Watchdog Voice raiser Awareness builders Governance partners	Leaders of concerned subproject area's civil society Contact details are collected during stakeholders consultation and submits with every subproject SMP report





SI.	Stakeholders	Relevance	Methods of identification	Contact details/ means of contact
				Direct contact Face-to-face Formal meetings/consultation/ workshop
10	Social, religious, education and training institutions	Will influence students to be engaged in the ongoing development works	Academic Social Women rights Research Collaborating	Heads of concerned subproject area's institutions Contact details are collected during consultation and submits with every subproject SMP report Direct contact Face-to-face Formal meetings/consultation
11	Land Owner	Direct beneficiaries and also effected people of the ongoing development works	Revenue generator of DSCC City management partners Voters	Landlord of concerned subproject area Contact details are collected during stakeholders consultation and submits with every subproject SMP report Direct contact Face-to-face Formal meetings/consultation/workshop
12	Shop Owner	Direct beneficiaries and also effected people of the ongoing development works	Small business Tax/VAT payers	Owners/salesmen/wo men of concerned subproject area's shops Contact details are collected during consultation and submits with every subproject SMP report Direct contact Face-to-face Formal meetings/consultation/ workshop





SI.	Stakeholders	Relevance	Methods of identification	Contact details/ means of contact
13	Women	Direct beneficiaries	Half of population 33% representation mandatory Entrepreneurs Earners	Inhabitants of concerned subproject area Contact details are collected during consultation and submits with every subproject SMP report Direct contact Face-to-face Formal meetings/consultation/ workshop
14	Physically Challenged People	Direct beneficiaries	Marginal Group Backward	Inhabitants of concerned subproject area (if any) Contact details are collected during stakeholders consultation and submits with every subproject SMP report Direct contact Face-to-face Formal meetings/consultation/ workshop
15	Media	Monitor	Over sight Raise voice Create awareness	Newsmen of national dailies Contact details will be collected during meeting with them Direct contact Face-to-face Formal meetings/workshop Officially/press release

B. Citizens and Stakeholders Analysis

DSCC, PIU will map the citizen groups and key stakeholders within a subproject area according to their influence on the subproject and likely impact of the subproject on them. Issues of interest of each stakeholder group will also be identified through brainstorming and primary consultation with them. This will help design the strategy for engagement with the stakeholder groups in the subproject process. The citizens groups and stakeholders as identified primarily for the project have been mapped for their influence, impacts and interests using the Table 2 hereunder.



SI	Stakeholder	Degree of	Impact [how	Issues of	Strategy for engaging
	group/entity	Influence (how much influence do they have over the project: low, medium, high)	much does the project impact them: low, medium, high]	Interest (what is important to the stakeholder)	with the stakeholder
1	Mayor, DSCC	High	High	Public Figure Hope to vote in power by people again	Formal meeting/workshop/visi subproject area
2	Chief Executive Officer (CEO), DSCC	High	High	Public Representative Implement government policies	Formal meeting/workshop/ visit subproject area
3	Government Functionaries (Secretary, Additional Secretary, Joint Secretary, Deputy Secretary of ministries concerned)	Medium	Medium	Public monitor	Formal meeting/workshop/ visit subproject area
4	Councilors	High	High	Elected by local people Hope to vote in power by people again	Stakeholders consultation Formal meeting/workshop
5	Traffic Management	High	High	To ensure free movement of city dwellers	Direct contact Face-to-face Formal meetings
6	Government utility service providers (DESCO, WASA, Gas)	High	Medium	To ensure uninterrupted supply to city dwellers	Direct contact Face-to-face Formal meetings
7	Private utility service providers (Dish, Internet)	Medium	Medium	To ensure uninterrupted service to customers	Direct contact Face-to-face Formal meetings
8	Businesses/traders	Low	Medium	Carrying out	Direct contact
				business in the locality	Face-to-face Formal meetings





		Table 2 Stakeholder	s Mapping by Infl		
S1	Stakeholder group/entity	Degree of Influence (how much influence do they have over the project: low, medium, high)	Impact [how much does the project impact them: low, medium, high]	Issues of Interest (what is important to the stakeholder)	Strategy for engaging with the stakeholder
	Members			locality	Face-to-face Formal meetings
10	Institutions (Schools, Colleges, Madrasah)	Medium	Medium	Offer tuition to local people	Direct contact Face-to-face Formal meetings
11	Land Owner	High	High	Permanent resident of the subproject area	Direct contact Face-to-face Formal meetings
12	Shop Owner	Low	Medium	Carrying out small business in the locality	Direct contact Face-to-face Formal meetings
13	Women	Low	High	Reside in the locality	Direct contact Face-to-face Formal meetings
14	Physically Challenged People	Low	High	Reside in the locality	Direct contact Face-to-face
15	Media	High	Low	As a watchdog monitor all activities in the society and inform people in regular basis	Direct contact Face-to-face Formal meetings/workshop Officially/press release

C. Citizens Engagement

Citizens engagement is a two-way interaction between citizens and the project that gives citizens a stake in decision-making with the objective of improving the intermediate and final development outcomes of the intervention. The spectrum of citizens engagement includes consultation; collaboration and participation; and empowerment (see Table 3). Access to information is necessary enabling condition, but it typically implies a one-way interaction only. Information-sharing and awareness-raising activities alone, therefore, do not meet the definition of citizens engagement. Closing the feedback loop (i.e., a two-way interaction providing a tangible response to citizen feedback) is required to meet citizens' expectations for change created by their engagement, use their input to facilitate improved development outcomes, and justify the cost of engaging with them.

Beneficiary feedback, a subset of citizens engagement that is applicable to World Bank IPF, refers to engagement (consultation, collaboration, and empowerment) with those citizens who are clearly identifiable (direct) project beneficiaries during IPF preparation, implementation, and evaluation. The objective is to integrate consultations, collaboration, and empowerment activities into IPF project design and implementation to facilitate continuous learning, improved project monitoring, and improved project outcomes.





D. Goals and Objectives of CE Process

The Citizens engagement Framework targets to create ownership of stakeholders by ensuring their active participation in the development process and to make them responsive as well as responsible to the activities. The citizens engagement framework has the same goal of improving public service deliveries and plan subprojects. The main goal of the project is to benefit lower income groups, women and children, and persons with disability, who are expected to be the primary users of improved public spaces.

The objectives of the Citizens engagement are to promote the growth of citizen participation in decision making level of project activities. It also ensures improving existing and creating new channels of communication between the DSCC and citizens, to ensure wider access to information about activities, works and services under the project by citizens. It will improve the organs, channels, techniques and methods of participation of stakeholders with the project for inclusion, effectiveness, coordination and efficiency. It will strengthen the presence of the associative network in the spaces of participation. The CEF will minimize gap between the project and the citizens and will allow DSCC to reconnect citizens' need, priority and values.





E. Legal and Policy Requirements

Rights to Information Law, 2009 and Rights to Information (publicity and publication of information) Regulations, 2010 in its Clause 5 states all information uploaded in the website should use Unicode Standard and must be in Bengali. Clause 9 states all information stated in Schedule 1 and column 2 of Schedule 2 of Rights to Information (publicity and publication of information) Regulations, 2010 must be unloaded in the website. Clause 10 states every law, rules and regulations, instructions, manual, document, record and related subject must be uploaded in the website immediately after its approval. Clause 13 states the higher authorities shall monitor every year how much information the authorities concerned willingly uploaded in the website. Clause 14 states Information Commission shall every year monitor the progress of uploading information on random basis. Clause 16 states willingly disclosure of information shall include in the agenda of monthly coordination meeting.

According to Bangladesh Gazette (extra issue) published on October 15, 2009 (Second Section, Rights to Get Information) states any citizen of the Dhaka South City Corporation (DSCC) has the rights to get any information relating to DSCC following specific criteria except reserved record that was identified as reserved record by gazette notification.

According to Bangladesh Gazette (extra issue) published on July 4, 2011 in No. 5 of its Schedule -1 [(Regulation 3 (1) Note] states every office will kept and publish its documents, directions, manual and record in its information center and website. In No. 2 of its Schedule -2 [(Regulation 3 (1) Note] states every office will publish name, designation and address of appeal authority in its information center and website. No. 3 of its Schedule -2 [(Regulation 3 (1) Note] states every office will publish name of information commission, commissioners, their designation and address in its information center and website.

According to the World Bank Policy on Disclosure of Information first printing on March 1994 and second printing on September 1995 recognizes and endorses the fundamental importance of accountability and transparency in the development process. Accordingly, it is the Bank's policy to be open about its activities and to welcome and seek out opportunities to explain its work to the widest possible audience. As a development organization, the Bank wishes to stimulate debate and broaden understanding of development, to facilitate coordination with its partners-governments and other institutions-and to help create and nurture public support for activities which promote the economic and social progress of developing countries.

F. Principles for Engagement

DSCC has thought of key principles to guide citizens engagement activities under the project. The principles set the standards to which DSCC aspires in building consistent, open and respectful working relationships. The principles will be tested against to transform them consistent with current citizens charter and practices across the ultimate clients in the neighborhoods. The CE framework is based on the following principles to serve as helpful indicators of effective engagement practice by DSCC PMU on the project.

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1	PURPOSEFUL	Citizens engagement process will be designed with a
		clear understanding of purpose and targets to achieve.
		The design will build lasting goodwill with communities
		and stakeholders participating in the process and develop
		an understanding about their capacity to engage.
2	INCLUSIVE	The engagement process will be inclusive of all groups of
		citizens by age, gender, education, social status, physical
		and mental ability, and ethnic identity.
		The process will also identify and engage with key
		stakeholders who contribute to, influence, or are affected
		by a subproject.
3	TIMELY	Citizens and key stakeholders will be involved from the
		early stage of subproject identification and agree on a
		program including process of engagement, meeting
		schedules and feedback mechanism.
4	TRANSPARENT	There is clarity and transparency about citizens
		engagement process sponsorship, purpose, design, and
		how the project will use the process results.
5	RESPECTFUL	The engagement will be a two-way process. The process
		will acknowledge and respect the expertise, perspective,
		and needs of citizens and key stakeholders.
		The process will recognize different communication
		needs and preferences of communities and the endeavor
		to meet these wherever possible.
6	INFORMED	Communities will be informed sufficiently early in the
	PARTICIPATION	subproject identification, design and implementation
		process. Citizens will be provided with sufficient
		information about the objectives, approach, policy and
		targets to enable them to participate in a meaningful way.
7	ACCESSIBLE	Citizens engagement processes are broadly accessible in
		terms of location, time, and language, and support the
		engagement of residents with disabilities.
8	FEEDBACK	DSCC PMU will communicate drafts and proposals back
	18	to the citizens and key stakeholders with a description of
		how their inputs were considered and used in subproject
		identification and design decisions.





G. Levels of Engagement

The higher is the level of CE, the greater impact it will produce on project outcomes and on advancing citizens engagement practices and culture. There is no single right method of citizens engagement in development process. Different methods are applicable at different stages of the process. Thinking about and selecting the most appropriate method of citizens engagement and the relevant tools and techniques to facilitate the engagement process can vary according to the situation, time, skills and resources. All engagement methods have their benefits and limitations and it is important to select the right one and review to ensure the method best fits the environment. The following table provides guidance on the various levels of engagement and commitment to participating citizens and key stakeholders under the project:

Table 3 Levels of Citizens Engagement

	Inform	Consult	Collaborate	Empower
Goal	Providing citizens with balanced and objective information to assist them in understanding the problem, alternatives, opportunities and/or solutions.	Obtaining citizens feedback on analysis, alternatives and or/ decisions	Partnering with the community in each aspect of the decision including the development of alternatives and the identification of the preferred solutions.	Placing final decision making in the hands of the community
Commitment	The communities in the project neighborhoods will be kept informed of the subproject process.	The communities will be kept informed, listened to and their concerns and aspirations be acknowledged. The communities will be informed of how their inputs influenced the decision. The project will seek your feedback on drafts and proposals.	The project team will work together with the community to formulate solutions and incorporate their advice and recommendations into the decisions to the maximum extent possible	The project will implement that the community decides.



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H. Citizens Engagement Mechanism

Several mechanisms exist for engaging with citizens and stakeholders. They broadly include (a) traditional consultation and feedback mechanisms, such as focus groups and satisfaction surveys; (b) participatory mechanisms, such as community scorecards, participatory planning, and budgeting; and (c) citizen-led mechanisms, such as community management or user management committees. In addition, third-party monitoring mechanisms include social audits, citizen report cards, public expenditure tracking surveys, and working with independent monitoring entities such as information commissions, ombudsmen, or supreme audit institutions. The project is considering the citizens engagement tools in project process (Table 4).

Table 4 Citizens Engagement Tools

	Table 4 Citizens Engagement Tools
Budget literacy	Efforts will be extended to build citizens and civil society capacity to
campaigns	understand budgets in order to hold DSCC accountable for budget
	commitments and to influence budget priorities under the project.
Citizen charter	Communities and stakeholders' will be informed about the
	engagement procedures, frequency and timing for development
	decisions under the project in a Citizen Charters disclosed to the
	community. The charters entitle the citizens to an explanation if the
	community led development standards are not met.
Citizen satisfaction	Citizen satisfaction surveys provide a quantitative assessment of
surveys	government performance and service delivery based on citizens'
	experience. Depending on the objective, the surveys can collect data
	on a variety of topics ranging from perceptions of performance of
	service delivery and elected officials to desires for new capital
	projects and services
Community oversight	Community oversight is the monitoring of publicly funded
	construction projects by citizens, community-based and/or civil
	society organizations, participating directly or indirectly in exacting
	accountability. It applies across all stages of the project cycle
	although the focus is on the construction phase.
Consultation	Consultation, as distinct from dialogue, is a more structured
	exchange in which the convener commits to "active listening" and to
	carefully consider the comments, ideas, and recommendations
	received. Good practice consultations provide feedback on what was
	heard, and what was or was not incorporated and why to ensure that
****	consultations contribute to improved policies and programs.
Grievance redress	Grievance redress mechanism (or complaints-handling mechanism)
mechanism	is a system by which queries or clarifications about the project are
	responded to, problems with implementation are resolved, and
	complaints and grievances are addressed efficiently and effectively.
	Public displays of information refers to the posting of government
information	information, usually about projects or services, in public areas such
	as on billboards or in government offices, schools, health centers,
	community centers, project sites, and other places where
	communities receive services or discuss government affairs.





I. Citizens Engagement Strategy

Valuing the principles of Citizens engagement, the DSCC PMU will consider the following in design and conduct of citizens engagement exercises:

- · Commit to action
- Manage time and resources
- Map your stakeholders and get the right stakeholders to the table
- · Agree on the rules of engagement
- Plan the engagement and manage expectations
- Ensure a coherent approach across the department
- Use a mixed or fit-for-purpose approach
- Use consistent and appropriate messages
- Act with transparency and accountability
- · Learn from others
- Use the information you collect
- Be focused and flexible
- · Listen and be respectful
- · Maintain the right to disagree
- Don't expect to change the world overnight!

Sub-project Level:

Method	Entry points	Participants	Period	Expected outcome	Respon sible team
Town-hall meetings/public consultations/ seminar	Local Councilors' office/community centers	Govt. representative, elite, stakeholders	During subproject design	People's demand and expectations will come out from this and DSCC/DCNUP will accommodate their expectation in designs.	Comm unicati on team/ Comm unicati on firm
Street interviews	Local shops	Local shop owners/emplo yees	During subproject design	Local shop owners' demand and expectations will come out from this and DSCC/DCNUP will accommodate their expectation in designs.	Comm unicati on team/ Comm unicati on firm
Door-to-door interviews	Local women	Local houses	During subproject design	Local women's demand and expectations will come out from this and DSCC/DCNUP will accommodate their expectation in designs.	Comm unicati on team/ Comm unicati on firm

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Over project cycle:

Web-based communication	Internet	Stakeholders	Overall project cycle	People will be interested to post their suggestions and complains using this tool.	DCNUP PIU
Hunting number to file complain	Land phone	Stakeholders	Overall project cycle	Stakeholders will feel that somebody is here to listen them and they will call and express their opinion, suggestions, complains.	DCNUP PIU
Mobile Apps (SMS, Facebook, Twitter, YouTube)	Cellular Smart Phone	Stakeholders	Overall project cycle	People will feel encourage to send SMS and to post various issues as a result their ownership will be established.	Commun ication team/ Commun ication firm
Help Desk	At office	Stakeholders	Overall project cycle	People will feel encourage to seek help about their area.	DCNUP PIU
Town-hall meetings	Local Councilors' office/comm unity centers	Govt. representatives, elite, stakeholders	Overall project cycle	People's demand and expectations will come out from this and DSCC/DCNUP will accommodate their expectation inn designs.	Commun ication team/ Commun ication firm
Public hearings	Local Councilors' office	Govt. representatives, elite, stakeholders	Overall project cycle	DSCC/DCNUP will be able to know people's demand and address those accordingly.	DCNUP PIU
Citizen charter/citizen portal	Local Councilors' office	Stakeholders	Overall project cycle	People will be able to know about their rights.	Commun ication team/ Commun ication firm
Advertisement/ Leaflet/ Publication	Local level	Stakeholders	Overall project cycle	People will be informed about DSCC/DCNUP activities.	Commun ication team/ Commun ication firm
Poster/Billboard s/digital billboards	To be hang at visible places of developed roads	Stakeholders	Overall project cycle	People will be informed about development works.	Commun ication team/ Commun ication firm





III. CITIZENS ENGAGEMENT PLAN

Citizens engagement events will be informal outdoor open house forum where targeted citizen groups and stakeholders will have free access to express their needs, expectations and concerns. The project will facilitate them to conduct dialogue with project personnel and key other stakeholders to synergize citizens engagement in decision making process. Communications with citizens and stakeholders will be made using above the line (ATL) and below the line (BTL) strategies.



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A. Communication above the line (ATL)

Sl	Tools	Channels	Audience	Time	Possible Outcome	About Tools
1.	Web-based communica tion	Internet	Stakehold ers	During the project period	People will be interested to post their suggestions and complains using this tool.	Nowadays communication through Internet is very much acceptable to people. DCNUP PIU can develop an individual website for the Project. In the website the activities of DCNUP will be uploaded in regular basis. In the site there can be a dedicated icon through which the stakeholders can express their opinion, suggestion or complain. A designated person empowered by the Project Director will sort and inform the PD about it and answer the same according to PD's instruction.
2.	Hunting number to file complain	Land phone	Stakehold ers	During the project period	Stakeholders will feel that somebody is here to listen them and they will call and express their opinion, suggestions, complains.	DCNUP can avail a dedicated number from BTRC through which the stakeholders will get information about the ongoing and future plan of the project. The stakeholders will also be able to put their opinion, suggestion and complain using this number. The PIU can engage a dedicated person to handle the number.
3.	Mobile Apps (SMS, Facebook, Twitter, YouTube)	Cellular Smart Phone	Stakehold	During the project period	People will feel encourage to send SMS and to post various issues as a result their ownership will be established.	Nowadays majority people of the country use smart mobile phone with Internet to communicate with others. Social media is gradually taking the leading position of the means of communication across the world. People are very much familiar with SMS, Facebook, Twitter, YouTube. Using these social media stakeholders can easily reach authorities concerned and at the same time the authorities can get feedback from the beneficiaries. Using smart phone stakeholders can express their opinion, suggestion or complain. Every persons of the DCNUP will be connected with the stakeholders through these apps.





SI	Tools	Channels	Audience	Time	Possible Outcome	About Tools
4.	Street Interviews	Project areas	Residents including floating one	Prior to consider/i n the middle/aft er completio n of works	Project will get quick and easy way of understanding the pulse of the community.	Street interviews provide a quick and easy way of understanding the pulse of the community. It will also enable DSCC/DCNUP to connect with persons who might not live in the neighborhood but who use it for other reasons (e.g., transportation, work, recreation, etc.).
5.	Citizen opinion polls	To be conducted among stakeholde rs	Among stakeholde rs where the developm ent has done.	After completio n of developm ent works in their areas.	DSCC/DCNUP could know about people's opinion.	Citizen-led monitoring team at local level comprising stakeholders could be formed to maintain accountability of the ongoing works.
6.	Op-ed	English/B angla	General people and governme nt officials.	From 3 rd year of project.	People will know about the DSCC/DCNUP activities.	Op-ed could be published in English/Bangla daily print/online newspapers accommodating information and achievements about the project.
7.	Grievance Redress Mechanism	At local level	Elite & renowned persons	From the very beginning	It will create confidence among stakeholders about accountability of DSCC/DCNUP.	Grievance Redress Mechanism may address grievances of local people if any. The local people can also lodge complains to Grievance Redress Committee (GRC).





B. Communications below the line (BTL)

SI	Tools	Channels	Audience	Time	Possible Outcome	About Tools
1	Help Desk	At office	Stakeholders	During the project period	People will feel encourage to seek help about their area.	The PIU can establish a help desk in the project office to help the stakeholders. The stakeholders will be able get various information about the project communication with this help desk.
2	Town-hall meetings	Local Councilors' office/comm unity centers	Govt. representativ es, elite, stakeholders	During the project period	People's demand and expectation s will come out from this and DSCC/DC NUP will accommod ate their expectation inn designs.	Personal contact is key to successful communication. The DCNUP will arrange town-hall meetings with its stakeholders prior to design any subproject and during project implementation and completion of the sub-project. In the early stage consultation the stakeholders will be consulted about informing them about the subproject and to know about their necessity and design the subproject according to their demand.
3	Public hearings	Local Councilors' office	Govt. representativ es, elite, stakeholders	During the project period	DSCC/DC NUP will be able to know people's demand and address those accordingly	Public hearing is very much effective to get suggestions and complaints about ongoing or future projects. In the public hearings local residents i.e. stakeholders can easily express their opinion in front of government officials, local public representatives, elite and local people. In



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						this way many unknown or unaddressed issues come out which contribute a lot in successful implementation of project.
4	Citizen charter/citi zen portal	Local Councilors' office	Stakeholders	During the project period	People will be able to know about their rights.	Citizen charter is essential for informing citizens about their rights and duties. In the project areas all citizen charters will contain information necessary for every citizens. In the charter responsibilities of citizens will also be accommodated.
5	Advertise ment/Leaf let/ Publicatio n	Local level	Stakeholders	During the project period	People will be informed about DSCC/DC NUP activities.	Leaflet could be distributed among stakeholders at local level containing information about ongoing development works being carried out by the DCNUP. The leaflet will also contain details description about the works the DCNUP will do in the area.
6	Poster/Bill boards/dig ital billboards	To be hang at visible places of developed roads	Stakeholders	During the project period	People will be informed about developme nt works.	Poster/billboards/dig ital billboards could be hanged at remarkable point of project areas providing various information including ongoing development works, start date, possible end date, stakeholders' duties etc.





C. Grievance Redress Mechanisms

The project will establish Grievance Redress Mechanism (GRM) for any activity with a footprint and service delivery irrespective of subprojects having land acquisition, involuntary resettlement and/ or indigenous people's issues. Project GRM will take into account the availability of judicial recourse and community and traditional dispute settlement mechanisms, which are particularly relevant in investment projects affecting local peoples either positively or negatively. The RPF provides guidelines of establishments and operations of GRM. A GRM Operational Guideline will be developed and agreed with PIU, DSCC and the World Bank for grievance management under the project.

D. CE Implementation, Monitoring and Evaluation

1. Citizens Engagement in Subproject Cycle

The activities at different levels of citizens engagement over subproject cycles including information disclosure, consultation and feedback and grievance resolution should result into collaboration and empowerment of the citizens. Citizens engagement in subproject cycle will be a four-step protocol to ensure that citizens input is duly considered and reflected in the subproject design and implementation approach. It should also detail more clearly what specific roles tasks or activities the team (PIU, DSM consultants, traffic consultants) and other stakeholders should have for and within/during the consultations (not their terms of reference in general). The following steps may be elaborated.

Table 5 Citizens Engagement in Subproject Cycle

Consultation Steps	Activity	Roles of Stakeholders
Step 1: Consultation Design	 Identifying citizens groups and potential stakeholders Mapping the stakeholders and Identify levels of their engagement Identifying methods of engagement for each level Identifying information sets for disclosure at each level of engagement Reaching out to the Citizens and stakeholders' groups 	DSCC PIU, Zone officials, Ward councilors, design engineers, social development specialist and communication specialist
Step 2: Consultation for Subproject Identification	 Open meeting, FGDs and spot consultation at the neighborhood level ✓ Objectives of the discussion and roles of the stakeholders; ✓ Discuss public space related existing problems suffered by the communities and identify the key problems; ✓ Explain the project scope and objectives; ✓ Discuss remedial measures perceived and proposed by the communities and stakeholders' groups; ✓ Identify and prioritize the interventions for implementation 	 Ward councilors: listen, advise Community members: listen, identify problems, advise remedies NGOs and CSOs: listen, advise Others: Raise their concerns and options PIU and design consultants: present, facilitate discussion, document feedback



Table 5 Citizens Engagement in Subproject Cycle

Consultation Steps	Table 5 Citizens Engagement in Subproje Activity	Roles of Stakeholders
Consultation Steps	under the project	Roles of Stakeholders
	 ✓ What are the objectives and outputs of this stage? O Agreements on actions and follow up steps and documentation. 	
Step 3: Consultation for Subproject Design	 Open meeting, FGDs and spot consultation at the neighborhood level ✓ Objectives of the discussion and roles of the stakeholders; ✓ Discuss subproject scope and draft design; ✓ Explain the performance of the subproject as per draft design to address the community problems relevant to the infrastructure; ✓ Invite, receive and document feedback from the communities on the subproject design and implementation approach; O Agreement on technical review of the requests from the community on the subproject design; O Documentation of feedback and agreements. 	 Ward councilors: listen, advise Community members: listen, identify design improvement options NGOs and CSOs: listen, advise Others: Raise their concerns and options PIU and design consultants: present, facilitate discussion, document feedback for sharing with design consultants, safeguards and gender consultants, etc.
Step 4: Consultation during subproject implementation	 Subproject launching meeting (one open meeting) ✓ Objectives of the discussion and roles of the stakeholders; ✓ Discuss subproject design and implementation approach; ✓ Identify roles of communities and stakeholders in subproject implementation; ✓ Invite, receive and document feedback on implementation and quality control; O Agreement on complaints resolution on construction method and quality, labor influx, and community health and safety. 	 Ward councilors: listen, advise Community members: listen, identify problems, advise remedies PIU and design consultants: present, facilitate discussion, document feedback M&E focal point track intermediate and PDO results indicators Documentation of agreements and input to share for designers/DSM consultants, safeguards, gender etc.





2. Monthly Progress Review

The DCNUP will prepare brief monthly reports on stakeholder engagement activities for ministry/ honorable mayor/ World Bank, which will include:

- a. Activities conducted during each month;
- b. Public outreach activities (meetings with stakeholders);
- c. Entries to the grievance register;
- d. Entries to the commitment and concerns register;
- e. New stakeholder groups (where relevant); and
- f. Plans for the next month and longer-term plans.

3. Mid-Term Review

Progress: The DCNUP will compile a report summarizing its activities. This report will provide a summary of all public consultation issues, grievances and resolutions and suggestions and complaints from stakeholders. The report will also provide a summary of relevant public consultation findings from informal meetings held at community level.

Process: The DCNUP will keep records of all projects prior to start of development works and compare after completion of the work. The DCNUP will prepare the report using these data.

Output: The DCNUP in its report will assess its activities and output. The report will also focus on stakeholders' and beneficiaries' opinion incorporating whether the project brings benefit to them or not regarding the project.

Constraints: The DCNUP will list constrains it faced in project implementation levels and describe why DCNUP faced those and what DCNUP has done or plan to address those. This may help DCNUP to take corrective measures so that such constrains will not arise again.

Corrective measures: The report identify the shortfall and help the DCNUP in taking corrective measures. Duties of PIU members will also be defined specifically for each subproject. Team will be redistributed duties if needed at any stage.



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i) Mid-term:

Quantitative: In quantitative survey it will be determined how many stakeholders are made involved in the DCNUP activities in specific subprojects in their neighborhood areas.

Indicator Name	Baseline	Intermediate Targets					End Target
		Year-I	Year-II	Year-III	Year-IV	Year-V	
Number of people consulted under participatory sessions for subproject design and implementation	00	00	000	400	000	000	400
Number of subproject activities identified through CE method	00	00	000	20	00	00	20
Number of subprojects got design review to accommodate the concerns and options raised by the communities	00	00	000	20	00	00	20
Number of women got employed in civil works construction	00	00	00	500	000	1000	1000
Number of community people satisfied with project activities	00	00	000	300	00	00	300
Proportion of women interviewed expressed their satisfaction on project approach and outputs %	00	00	000	60	00	00	60

Qualitative: In qualitative survey it will be determined how many stakeholders are satisfied with the DCNUP carried development works in their areas.

Indicator Name	Baseline	Intermediate Targets					
		Year-I	Year-II	Year-III	Year-IV	Year-V	
Percentage of citizens in selected neighborhoods who consider that their views have been taken into account in the subproject designs (Percentage)	00	00	00	60	00	00	60
Percentage of women in selected neighborhoods who consider that their views have been taken into account in the subproject designs (Percentage)	00	00	00	60	00	00	60





Percentage of women	00	00	00	20	00	00	20
who report feeling safe in							
public spaces in the							
selected neighborhood					- Company of the Comp		
locations (Percentage)							

4. End-Term Evaluation

Output: The DCNUP in its report will identify what it has done and if the stakeholders are benefitted from the project or not if not why.

Outcomes: The DCNUP will identify how it has ensured stakeholders involvement and accommodate their recommendations in the design process of subprojects, how ensure equal employment opportunities resulting in diverse workforce. It will also incorporate complaints from stakeholders if any and how it was resolved.

Constraints: The DCNUP will list constrains it faced in project implementation levels and describe why DCNUP faced those and what DCNUP has done or plan to address those.

Lessons learnt: The report will include achievements of the DCNUP done so far and what the DCNUP could not done and why. This part also include future plan prepared taking experience from the past. It will also include the best and worst practices in formulating, implementing, monitoring and evaluating the project.

Quantitative: In quantitative survey it will be determined how many stakeholders are made them involve in the DCNUP carried development works in their areas.

Indicator Name	Baselin e	Interme	Intermediate Targets					
		Year-I	Year-II	Year-III	Year-IV	Year-V	Target	
Number of male consulted under participatory sessions for subproject design and implementation	00	00	000	000	0000	1200	1200	
Number of female consulted under participatory sessions for subproject design and implementation	00	00	000	000	0000	300	300	



million

Qualitative: In qualitative survey it will be determined how many stakeholders are satisfied with the DCNUP carried development works in their areas.

Indicator Name	Baseline	Intermediate Targets					End Target
		Year-I	Year-II	Year-III	Year-IV	Year-V	
Percentage of citizens in selected neighborhoods who consider that their views have been taken into account in the subproject designs (Percentage)	00	00	00	00	00	60	60
Percentage of women in selected neighborhoods who consider that their views have been taken into account in the subproject designs (Percentage)	00	00	00	00	00	60	60
Percentage of women who report feeling safe in public spaces in the selected neighborhood locations (Percentage)	00	00	00	00	00	60	60

E. Responsibilities

SI.	Responsible consultants/firms	Responsibilities			
1.	PIU	The PIU members will monitor all activities carried out by relevant firms/consultants/personnel.			
2.	DSM	 a. The DSM will undertake appropriate environment and social safeguards assessment, planning and supervision as per the World Bank policy; b. Conduct feasibility analyses for the sub-projects; c. Revalidate the needs for improvement, review existing designs and incorporate improvements to the designs; d. Assist PIU to do project coordination with other agencies/stakeholders; e. Supervise construction, monitor quality, measure work progress; f. Evaluate project outcomes and provide recommendations for future improvements and prepare project completion reports; g. Prepare detailed technical designs, drawings, detailed cost estimates, specifications, etc. for all the components within the scope of the project. 			
3.	Traffic study	 a. Will analysis existing pedestrians movement, traffic conditions, traffic flow conditions at every subprojects; b. Will ensure potential interventions for reducing parking and congestion of vehicles to improve pedestrian and non-motorized traffic flows at subproject; c. Will ensure alternative arrangements for vehicular movement; d. Will ensure parking management for areas around community center and park/open space at subprojects; 			





		e.	Will ensure pedestrian and vehicle circulation arrangements for
		f.	subproject areas; Will arrange alternative lane alignments for subproject areas;
		g.	Will maintain signage, traffic signals, traffic control, speed
		8.	control/traffic calming; parking management; and intersection
			improvements at subproject areas;
		h.	
			associated with the potential traffic management options.
4.	Environment	a.	Will oversee implementation of agreed Environmental
	Specialist		Management Plan of all sub-projects;
		Ь.	Will support consultants to assist local authorities with land use
			planning to manage cumulative effects, and all other
			consultancies with environmental, health and safety (EHS)
			aspects or focus under the project;
		c.	Oversee the pre-construction baseline monitoring of air, noise,
			water, soil and sediment quality to be carried out by the DSM
			consultant;
		d.	Orient contractors to project EMP requirements and expectations,
			and assist in review and approval the Construction Environmental
			Action Plans to be prepared by the contractors before starting of
			the construction works;
		e.	Ensure compliance of the mitigation and management measures
		ı.	by the Contractors through DSM consultants;
		f.	Maintain liaison with the Contractors for the Implementation of the EMP;
		g.	Maintain liaison with the DOE on environmental and other
		8.	regulatory matters; including obtaining and renewal of
			environmental clearance documents as and when required;
		h.	Develop training program (as required) on environmental aspects
			for the key stakeholders;
		i.	Coordinate through DSM consultants the dialogue with the
			project affected persons (PAPs) if any and ensure that the
			environmental concerns and suggestions are incorporated and
			implemented in the project;
		j.	Undertake regular direct environmental monitoring (field visits)
			to each sub-project under construction, and report on environmental performance and follow-up activities to the Project
			Director;
		k	Lead on resolution of any grievances related to environmental
		1	management issues, in coordination with the Grievance Redress
			Officer;
		1.	Ensuring all environmental clearances and any other regulatory
			approvals are appropriately maintained throughout the life of the
			project.
5.	Design Team	a.	Will design every subproject following report of stakeholders'
			consultation;
		b.	Support in sub-project preparation, implementation and
			supervision of the construction work;
		d.	Recommend measures to address implementation bottlenecks;
	7.	u.	Will help PIU and PD for smooth implementation of various sub- project implementation related activities.
6.	Communication	a.	The communication firm will arrange and conduct
	Firm		meeting/workshop opinion research/tracking survey;
		b.	Set specific objectives that would specifically focus on message
			development, communication platforms/channels, feedback,
			capacity building, evaluation, etc.;
		and the second s	





- c. Conduct prior and pre-project implementation interactions with stakeholders at local level;
- d. Print flyer in Bangla and English containing information about activities of the DCNUP;
- e. Will ensure TV, radio, online advertisements/propaganda on the DCNUP activities;
- f. Develop Info graphics;
- g. Will develop and disseminate Public Service Announcement (sms, email, social & online media contents etc.);
- h. Will prepare fact sheets, brochures, success stories;
- Will develop sticker/poster on the DCNUP activities for stakeholders;
- Will prepare and set up signboards/billboards/electronic billboards in sub-project areas;
- Design, printing and distribution of DCNUP electronic and print success story;
- 1. Prepare a short video on the DCNUP in English and Bangla;
- m. Provide support to conduct annual stakeholders gathering including brochure/publications etc.;
- n. Conduct TWO tracking surveys on satisfaction of stakeholders about DCNUP and impact of communication activities and presentation and dissemination of survey findings in workshops.



